**Open Agenda** 



# **Licensing Sub-Committee**

Thursday 28 March 2024 10.00 am Online/Virtual

# Membership

Reserves

Councillor Renata Hamvas (Chair) Councillor Sunny Lambe Councillor Andy Simmons **Councillor Margy Newens** 

# **INFORMATION FOR MEMBERS OF THE PUBLIC**

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# Contact

Andrew Weir by email: <u>andrew.weir@southwark.gov.uk</u>

Members of the committee are summoned to attend this meeting **Althea Loderick** Chief Executive Date: 19 March 2024



Southwark Council

# Licensing Sub-Committee

Thursday 28 March 2024 10.00 am Online/Virtual

# **Order of Business**

Item No.

Title

Page No.

# PART A - OPEN BUSINESS

# 1. APOLOGIES

To receive any apologies for absence.

# 2. CONFIRMATION OF VOTING MEMBERS

A representative of each political group will confirm the voting members of the committee.

# 3. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

In special circumstances, an item of business may be added to an agenda within five clear days of the meeting.

# 4. DISCLOSURE OF INTERESTS AND DISPENSATIONS

Members to declare any interests and dispensation in respect of any item of business to be considered at this meeting.

# 5. LICENSING ACT 2003: KENT RESTAURANT AND LOUNGE, 1-59 FIRST FLOOR, 516 OLD KENT ROAD, LONDON SE1 5BA -TEMPORARY EVENT NOTICE

ANY OTHER OPEN BUSINESS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

## PART B - CLOSED BUSINESS

## EXCLUSION OF PRESS AND PUBLIC

The following motion should be moved, seconded and approved if the sub-committee wishes to exclude the press and public to deal with reports revealing exempt information:

"That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution."

## ANY OTHER CLOSED BUSINESS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

Date: 19 March 2024

Item No. 5.	Classification: Open	Date: 28 March 2024	Meeting Name: Licensing sub-committee
Report title:		0	3: Kent Restaurant and Lounge, I Kent Road, London SE1 5BA – lotice
Ward(s) or groups affected:		Old Kent Road	
From:		Strategic Director c and Growth	of Environment, Neighbourhoods

## RECOMMENDATION

 That the sub-committee decide whether or not to issue counter notices in respect of Temporary Event Notice (TEN) 882456 served by Mr. Gil Lue-Kong, in regards to an event to be held in the garden at Kent Restaurant and Lounge, First Floor, 516 Old Kent Road, London SE1 5BA from Saturday morning of 30 March 2024 from 00:01 to 05:00, Sunday 31 March 2024 from 10:30 to Monday 01 April 2024 until 05:00 31 August 2020 from 12:00 (midday) to 00:00 (midnight).

# **BACKGROUND INFORMATION**

## The Licensing Act 2003

- 2. On 24 November 2005 the Licensing Act 2003 came into effect establishing a licensing regime for the following licensable activities:
  - a) The retail sale of alcohol
  - b) The supply of alcohol to club members or on behalf of a club
  - c) The provision of regulated entertainment
  - d) The provision of late night refreshments.
- 3. The Act established a process for the giving of "temporary event notices" (TENs).
- 4. Amendments to the Licensing Act 2003 were brought about by way of the Police Reform and Social Responsibility Act 2011 as of 25 April 2012.
- 5. A premises user may serve a TEN, where it is proposed to use the premises concerned to provide one or more licensable activities for a period not exceeding 168 hours for less than 500 persons.
- 6. A person holding a personal license issued under the Act may serve up to 50 TENs in a calendar year. Non personal licence holders may serve up to five TENs in the

same period. No premises may be used for more than 15 TENs in a calendar year or for more than 21 days in a calendar year.

- 7. No premises may be used for temporary events that are less than 24 hours apart.
- 8. The police or environmental health authority may intervene to prevent such an event taking place or agree a modification of the proposed arrangements, and their intervention may in some cases result in the licensing authority imposing conditions on a TEN.
- 9. If the police or environmental health team believe that allowing the premises to be used in accordance with the TEN will undermine the licensing objectives, they must give the premises user and the licensing authority an objection notice. This must be given within three working days of the receipt of the TEN.
- 10. A TEN does not relieve the premises user from any requirements under planning law for appropriate planning permission where it is required.
- 11. The police or environmental health may contact the premises user to discuss their objections and attempt to come to an agreement which will allow the proposed licensable activities to proceed. The TEN can be modified. If there is no agreement, the licensing authority must hold a hearing to consider the notice.
- 12. If the licensing authority receives an objection notice from the police or environmental health that is not withdrawn, it must (in the case of a standard TEN only) hold a hearing to consider the objection (unless all parties agree that this is unnecessary). The licensing committee may decide to allow the licensable activities to go ahead as stated in the notice. If the notice is in connection with licensable activities at licensed premises, the licensing authority may also impose one or more of the existing licence conditions on the TEN if it considers that this is appropriate for the promotion of the licensing objectives. If the authority decides to impose conditions, it must give notice to the premises user which includes a statement of conditions, and provide a copy to each relevant party. Alternatively, it can decide that the event would undermine the licensing objectives and give a counter notice. This prohibits the event from taking place.

# **KEY ISSUES FOR CONSIDERATION**

## The Temporary Event Notice

13. On 13 March 2024 a standard TEN was served by Mr Gil Lue-Kong in respect of events intended to be held at Kent Restaurant and Lounge, First Floor, 516 Old Kent Road, London SE1 5BA. A copy of the application for the TEN is attached to this report as Appendix A.

- 14. The TEN is summarised as follows:
  - The sale by retail of alcohol
  - The provision of regulated entertainment
  - The provision of late night refreshment
  - "Kent Restaurant and Lounge is a licensed Afro-Franco restaurant with a large commercial space to hire for all corporate and private functions, birthday parties, christenings, hen and stage nights and wedding ceremonies;
  - We are booked for a 60<sup>th</sup> birthday dinner, dance and Kent Lounge anniversary. However, this is no attempt to circumvent any licensing conditions by the way. All licensing conditions will be upheld and implemented throughout the night."

# The Objection Notice

- 15. On 14 August 2020 the Metropolitan Police Service (Licensing Division) served an objection notice in respect of the TEN.
- 16. The objection notice states that the effect of the grant of the temporary event notice would have a negative impact on the promotion of the 'prevention of crime and disorder licensing objective and raises concerns regarding a potential false statement as part of the application.
- 17. Although this application relates to Kent Restaurant and Lounge, First Floor, 516 Old Kent Road, London, SE1 5BA, and each application must be considered on its own merits, because the premises is intrinsically linked with Club 701 Basement and Ground Floors, 516 Old Kent Road, London SE1 5BA in terms of the ownership of both premises and vicinity, allowing the event to proceed would undermine the licensing objectives.
- A copy of the objection notice from the Police is attached to this report in Appendix B.

# **TENs History**

19. The following TENs have been applied for in the last 12 months:

Applicant	Activities	Times	Counter Notice?
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	09/03/2024 - 10/03/2024 from 23:30 to 05:00	Yes (Late TEN)
Ramatulai Bah	Alcohol on sales and regulated	17/02/2026 to 18/02/2024 from 00:00 to 05:00	No

Applicant	Activities	Times	Counter Notice?
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	09/03/2024 - 10/03/2024 from 23:30 to 05:00	Yes (Late TEN)
	entertainment and late night refreshment		
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	03/02/2024 to 04/02/2024 from 23:30 to 05:00	No
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	26/01/2024 to 27/01/2024 from 23:00 to 04:30	No
Eric Doe	Alcohol on sales and regulated entertainment and late night refreshment	06/12/2023 to 07/12/2023 from 10:00 to 03:30	Yes – already used all TENs
Ramatulai Bah	Alcohol on sales and regulated entertainment and late night refreshment	07/07/2023 to 08/07/2023 from 23:30 to 03:30	No
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	10/06/2023 to 11/06/2023 from 23:30 to 03:30	No
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	03/06/2023 to 04/06/2023 from 23:30 to 03:30	No
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	27/05/2023 to 28/05/2023 from 23:30 to 03:30	No
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	13/05/2023 to 14/05/2023 from 23:30 to 03:30	No
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	29/04/2023 to 30/04/2023 from 23:30 to 03:30	No

Applicant	Activities	Times	Counter Notice?
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	09/03/2024 - 10/03/2024 from 23:30 to 05:00	Yes (Late TEN)
Ramatulai Bah Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	24/04/2023 to 22/04/2023 from 23:30 to 03:30	Rejected – less than 5 days' notice given, no deductions made
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	15/04/2023 to 16/04/2023 from 23:30 to 03:30	No
Eric Doe Late TEN	Alcohol on sales and regulated entertainment and late night refreshment	18/03/2023 to 19/03/2023 from 23:30 to 03:30	No

# Premises History

- 20. A Justices Licence issued under the now repealed Licensing Act 1964 was held in respect of the premises since 1964.
- 21. The Justices Licence was converted into a premises licence in 2005 and was operated under various different licensees until 2016 when the premises licence was transferred to the last licensees in respect of the premises.
- 22. The last licensees in respect of the premises were subject to summary licence reviews in 2019 and 2020, and the last summary review resulted in the premises licence being revoked by the licensing sub-committee on 12 May 2020.
- 23. From May 2020 the premises was used for a single temporary event notice that was submitted on 23 May 2022. The temporary event notice was to facilitate a Chinese wedding reception for up to 300 attendees on 4 June 2022 between 22:00 and 04:00 the following day. The temporary event notice allowed for the sale of alcohol, the provision of entertainment and the provision of late night refreshment.
- 24. On 1 March 2022, Erico Entertainment Limited applied to this council for a premises licence.
- The matter was considered by the licensing sub-committee on 1 September 2022 at which the licence was granted. The notice of decision is attached in Appendix C.

# Premises Licence

- 26. Details of current premises licence:
  - Opening hours of the premises:
    - Sunday to Thursday from 11:00 to 23:00
    - Friday to Saturday from 11:00 to 00:00
  - Regulated entertainment in the form of plays, performances of dance, live and recorded music indoors:
    - Sunday to Thursday from 11:00 to 22:30
    - Friday to Saturday from 11:00 to 23:30
    - Late Night Refreshment Indoors and outdoors:
      - Friday to Saturday from 23:00 to 23:30
    - Sale by retail of alcohol to be consumed on premises:
      - Sunday to Thursday from 11:00 to 22:30
      - Friday to Saturday from 11:00 to 23:30.
- 27. The current premises licence is attached as Appendix D.

# Club 701, Basement and Ground Floors, 516 Old Kent Road, London SE1 5BA

- 28. On 19 February 2016, a premises licence was issued in respect of the premises to Erico Entertainment Limited.
- 29. On 8 July 2016, a licensing induction was undertaken with the designated premises supervisor (DPS) of the premises. At the induction, the terms and conditions of the licence were explained, as were the role and remit of the licensing unit.
- On 13 August 2016, the police issued a closure notice under section 19 of the Criminal Justice and Police Act 2001 regarding alleged breaches of licence conditions 297, 341, 342 and 297. A copy of the closure notice is attached at Appendix D.
- On 10 September 2016, the police issued a closure notice under Section 19 of the Criminal Justice and Police Act 2001 over alleged breaches of licence conditions 289, 341 and 342.
- 32. On 23 October 2016 the police issued a closure notice under Section 19 of the Criminal Justice and Police Act 2001 regarding an alleged breach of licence condition 359.

- 33. On 26 November 2016, a second licensing induction was undertaken with the DPS of the premises. At the induction, the terms and conditions of the licence were explained, as were the role and remit of the licensing unit.
- 34. On 2 September 2017, a licensing inspection of the premises was undertaken. The premises were found to be being operated in breach of conditions 288, 307, 344, 345, 349, 353, 357, 379, 392, 4AI and 793 of the premises licence issued in respect of the premises.
- 35. On 14 October 2017, an application to vary the premises licence was submitted.
- 36. On 11 November 2017, a licensing re-inspection of the premises was undertaken. The premises were found to be being operated in breach of conditions 289, 307, 341, 342, 364, 377 and 793. 30. On 19 November 2017, the police visited the premises. The premises were found to be being operated in breach of conditions 289 and 373 of the premises licence.
- 37. On 11 January 2018, following the variation submitted on 14 October 2017, and following a subsequent licensing sub-committee hearing, an amended premises licence was issued to Erico Entertainment Limited.
- 38. On 6 July 2018, the DPS of the premises accepted a simple caution regarding offences under the Licensing Act 2003 that occurred at the premises on 2 September and 11 and 19 November 2017. A copy of the caution is attached at Appendix D.
- On 28 August 2018, the police issued a Notification of Alleged Offence under the Licensing Act 2003 relating to the unauthorised operation of the premises on 28 August 2018.
- 40. On 11 June 2019, the DPS of the premises accepted a simple caution regarding offences under the Licensing Act 2003 that occurred at the premises on 28 August 2018.
- 41. On 5 November 2019 an application for a summary review was made under Section 53A of the Licensing Act 2003 by the chief of police for the Metropolitan Police Service. The licensing sub-committee hearing to consider interim measures was held on 7 November 2019. The final licensing sub-committee hearing, to consider the review of the premises, was held on 28 November 2019. As a result of a summary review the premises licence was suspended. Following the full review hearing the premises licence was suspended for a period of three months and modifications made including a change of DPS and additional control measures. That produced the current premises licence.

- 42. On 17 January 2024, the Metropolitan Police Service applied to this licensing authority for a summary review of the premises licence. On 17 January 2024, a Superintendent for the Metropolitan Police Service certified that in their opinion the premises are associated with serious crime, serious disorder or both.
- 43. The application was concerned with allegations of a serious incident that took place at the premises on 2 January 2024 between 02:15 and 02:45, when the premises should have been closed.
- 44. At the time of the alleged offence police say that the premise was open to the public and here is no provision on the licence that permits this premises to be open and providing licensable activities on a Tuesday. There was no other authorisation in place such a temporary event notice or non-standard timings. The police add that in November 2019 there was a serious assault inside the premises. At the time of this offence the premises was again operating without the correct authorisation and was in breach of the premises licence conditions.
- 45. On the 3 January 2024 the police received credible information that and event being held at Club 701 would be attended 'by individuals associated with gangs and would commit serious violence. After a number of conversations with the premises licence holder the event was cancelled on voluntary basis although a closure notice was also issued at the time.
- 46. The police contend that the incident, which has triggered this review, took place at a time when the premises were not being operated in accordance with an authorisation permitted by the Licensing Act 2003. They state that if the premises had been closed in accordance with the conditions of the premises licence issued in respect of the premises, the incident could have been avoided.
- 47. At the licensing sub-committee hearing of 19 January 2024, the licence was suspended. At the full hearing of 8 February 2024, the licence was revoked. A copy of the notice of decision is available in Appendix E.
- 48. As stated in the police representation, both floors of the premises are intrinsically linked, which has led to them making representation for the current TEN.

# The local area

49. A map showing the location of the premises is attached to this report as AppendixE. Within a 100 metre radius, there are the following other licensed premises:

# Asda, 464-500 Old Kent Road, London SE1 5AS:

- Late night refreshment indoors:
  - Monday to Sunday: 23:00 to 05:00

- Sale by retail of alcohol (to be consumed off premises):
  - Monday to Sunday: 00:00 to 00:00
- Opening hours:
  - Monday to Sunday: 00:00 to 00:00

# McDonalds Restaurant, 518 Old Kent Road, London SE1 5BA:

- Late night refreshment indoors:
  - Monday to Sunday: 23:00 to 05:00
- Opening hours:
  - Monday to Sunday: 23:00 to 05:00.

# Consideration by the sub-committee

50. The sub-committee is asked to consider whether then issue of a counter notice is necessary for the promotion of the prevention of public nuisance and protection of public safety licensing objectives.

# Southwark Council statement of licensing policy:

- 51. Council assembly approved Southwark's statement of licensing policy 2021 2026 on 25 November 2020. The policy came into effect on 1 January 2021. Sections of the statement that are considered to be of particular relevance to the sub-committee's consideration are:
  - Section 3 Purpose and scope of the policy. This reinforces the four licensing objectives and the fundamental principles upon which this authority relies in determining licence applications.
  - Section 5 Determining applications for premises licences and club premises certificates. This explains how the policy works and considers issues such as location; high standards of management; and the principles behind condition setting.
  - Section 6 Local cumulative impact policies. This sets out this authority's approach to cumulative impact and defines the boundaries of the current special policy areas and the classifications of premises to which they apply. To be read in conjunction with Appendix B to the policy.

- Section 7 Hours of operation. This provides a guide to the hours of licensed operation that this authority might consider appropriate by type of premises and (planning) area classification.
- Section 8 The prevention of crime and disorder. This provides general guidance on the promotion of the first licensing objective.
- Section 9 Public safety. This provides general guidance on the promotion of the second licensing objective.
- Section 10 The prevention of nuisance. This provides general guidance on the promotion of the third licensing objective.
- Section 11 The protection of children from harm. This provides general guidance on the promotion of the fourth licensing objective.
- 52. The purpose of Southwark's statement of licensing policy is to make clear to applicants what considerations will be taken into account when determining applications and should act as a guide to the sub-committee when considering the applications. However, the sub-committee must always consider each application on its own merits and allow exceptions to the normal policy where these are justified by the circumstances of the application.
- 53. Members should take into consideration both the Southwark statement of licensing policy and the Section 182 Guidance when making decisions. The links for these are below:
  - Southwark Policy:

https://www.southwark.gov.uk/business/licences/business-premiseslicensing/licensing-and-gambling-act-policy

• Section 182 Guidance:

https://assets.publishing.service.gov.uk/media/65a8f578ed27ca000d27 b1f9/Revised guidance issued under section 182 of the Licensing Act 2003 - December 2023.pdf

# Cumulative impact area (CIA)

- 54. The premises is not situated within a CIA.
- 55. Under the Southwark statement of licensing policy 2021 2026 the following closing times apply to the following premises:
  - Restaurants, public houses, wine bars or other drinking establishments, offlicences, cinemas, qualifying members clubs have a closing time of 23:00 Monday to Sunday.

- Hotels have no restrictions in this case.
- Takeaways and nightclubs are not considered appropriate for this area.

# Climate change implications:

- 56. Following council assembly on 14 July 2021, the council is committed to considering the climate change implications of any decisions.
- 57. Climate change is not a legal factor in the consideration of a grant of a premises license under the current licensing objectives, however members can make enquiries and request an agreement from applicants to promote the reduction of the impact of climate change that may be caused by the operation of the premises.
- 58. Examples of such agreements may be:
  - Not use single use plastics, such as disposable plastic glasses, when selling alcohol at the premises.
  - Encourage patrons not to drive to venues by providing details of public transport on their webpages/tickets.
- 59. The council's climate change strategy is available online at:

https://www.southwark.gov.uk/assets/attach/48607/Climate-Change-Strategy-July-2021-.pdf

# Community, Equalities (Including Socio-Economic) and Health Impacts:

# Community impact statement:

60. Each application is required by law to be considered upon its own individual merits with all relevant matters taken into account.

# Equalities (including socio-economic) impact statement:

- 61. This report does not result in a policy decision and each application is required to be considered upon its own individual merits with all relevant matters taken into account. In considering the recommendations of this report, due regard must be given to the public sector equality duty set out in section 149 of the Equality Act 2010. This requires the council to consider all individuals when carrying out its functions.
- 62. Importantly, the council must have due regard to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct; advance equality of opportunity and foster good relations between people who have protected characteristics and those who do not. The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. The public sector equality duty also

applies to marriage and civil partnership, but only in relation to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct.

63. The equalities impact statement for licensing decisions is contained within the Southwark statement of licensing policy 2021 – 2026 at:

https://www.southwark.gov.uk/business/licences/business-premiseslicensing/licensing-and-gambling-act-policy.

64. The equalities impact assessment is available at:

https://moderngov.southwark.gov.uk/documents/s92016/Appendix%20F%2 0-%20Equalities%20Impact%20Assessment.pdf

## Health impact statement:

65. Health impacts cannot be considered by law when making decisions under the Licensing Act 2003.

# **Resource implications**

66. A fee of £21.00 has been paid by the applicant in respect of each TEN, this being the statutory fee payable.

# Consultation

67. The Act provides for no consultations to take place other than the process outlined in this report.

# SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

# Assistant Chief Executive – Governance and Assurance

- 68. The sub-committee is asked to determine the notification of this temporary event under Section 105 of the Licensing Act 2003 and to consider whether or not counter notice should be issued in the circumstance. It must only issue a counter notice if they believe the event would undermine the crime prevention objective set out in the Act
- 69. The principles which sub-committee members must apply are set out below.

# Principles for making the determination

70. The general principle is that temporary event notices must be accepted unless a relevant objection is received from the police. This is subject to the proviso that the premises user has complied with regulations and submitted the notice within a prescribed time.

- 71. A relevant objection is that which:
  - Is about the likely effect of the TEN on the promotion of the crime prevention of the licensing objectives
  - Is made by the metropolitan police
  - Has not been withdrawn
  - Are not, in the opinion of the relevant licensing authority, frivolous or vexatious.
- 72. If a relevant objection notice is received then the sub-committee must have regard to it in determining whether it is necessary for the promotion of the prevention of crime prevention and the prevention of public nuisance licensing objectives of the Licensing Act to:
  - Issue a counter notice by adding to, omit, and/or alter the conditions of the licence or
  - Reject the whole or part of the application for TEN.

# Conditions

73. The sub-committee may only attach conditions on the carrying on of permitted licensable activities on TENs where they premises is already in subject to a premises licence and the conditions are carried over from that premises licence. The sub-committee's function is to determine whether a counter notice should be issued

# Reasons

74. The sub-committee must give reasons for its decision to issue or not to issue a counter notice.

# Hearing procedures

- 75. Subject to the licensing hearing regulations, the licensing committee may determine its own procedures. Key elements of the regulations are that:
  - The hearing shall take the form of a discussion led by the authority. Cross examination shall not be permitted unless the authority considered that it is required for it to consider the objection.
  - Members of the authority are free to ask any question of any party or other person appearing at the hearing.
  - The committee must allow the parties an equal maximum period of time in which to exercise their rights to:
    - Address the authority

- If given permission by the committee, question any other party.
- In response to a point which the authority has given notice it will require clarification, give further information in support of their submission.
- The committee shall disregard any information given by a party which is not relevant:
  - To the particular submission before the committee
  - To the licensing objectives prevention of crime and disorder.
- The hearing shall be in public, although the committee may exclude the public from all or part of a hearing where it considers that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing, taking place in private.
- In considering the objection and notice the authority may take into account documentary or other information produced by a party in support of their objection or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.
- 76. This matter relates to the determination of a notification for a temporary event notice under section 105 of the Licensing Act 2003. Regulation 26(1) (c) requires the sub-committee to make its determination at the conclusion of the hearing.
- 77. Members should note that the licensing sub-committee is meeting on this occasion solely to perform the role of licensing authority. The sub-committee sits in quasijudicial capacity, and must act impartially. It must offer a fair and unbiased hearing of the application. In this case, members should disregard the council's broader policy objectives and role as statutory authority in other contexts. Members must direct themselves to making a determination solely based upon the licensing law, guidance and the council's statement of licensing policy.
- 78. As a quasi-judicial body the licensing sub-committee is required to consider the temporary event notice on its merits. The sub-committee must take into account only relevant factors, and ignore irrelevant factors. The decision must be based on evidence, that is to say material, which tends logically to show the existence or non-existence of relevant facts, or the likelihood or unlikelihood of the occurrence of some future event, the occurrence of which would be relevant. The licensing sub-committee must give fair consideration to the contentions of the police objection.
- 79. Members will be aware of the council's code of conduct which requires them to declare personal and prejudicial interests. The code applies to members when considering licensing applications. In addition, as a quasi-judicial body, members are required to avoid both actual bias, and the appearance of bias.

- 80. Under the Human Rights Act 1998, the sub committee needs to consider the balance between the rights of the applicant and those making the objection to the application when making their decision. The sub-committee has a duty under section 17 Crime and Disorder Act 1998 when making its decision to do all it can to prevent crime and disorder in the borough.
- 81. Where the relevant counter notice under section 105(3) is given the premises user may appeal against that decision. Where a counter notice is not given, the chief officer of police may appeal against that decision. The appeal must be made to the Magistrates' Court within a period of 21 days beginning with the day on which the applicant was notified by the licensing authority of the decision to be appealed against. No appeal may be brought later than five working days before the day on which the event begins.

# Guidance

82. Members are required to have regard to the Home Office revised guidance in carrying out the functions of licensing authority. However, guidance does not cover every possible situation, so long as the guidance has been properly and carefully understood, members may depart from it if they have reason to do so. Full reasons must be given if this is the case.

# **Strategic Director of Finance**

83. The head of regulatory services has confirmed that the costs of this process over and above the application fee are borne by the service.

# **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact
Licensing Act 2003	Licensing Unit Hub 2	Kirty Read (020 7525 5748)
Home Office Revised Guidance		
Secondary Regulations	SE1 2TZ	
Statement of licensing policy		
Various papers from the premises file		

# APPENDICES

Name	Title
Appendix A	The Temporary event notice application
Appendix B	Police representation
Appendix C	Notice of decision from 1 September 2022
Appendix D	Copy of current premises licence – for information only
Appendix E	Notice of decision from 8 February 2024 for Club 701
Appendix F	Map of area

# AUDIT TRAIL

Lead Officer	Toni Ainge, Strategic Director of Environment, Neighbourhoods and Growth		
Report Author	Andrew He	Andrew Heron, Team Leader - Licensing	
Version	Final		
Dated	14 March	2024	
Key Decision?	No		
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET			
MEMBER			
Officer Title Comments sought Comments included			
Assistant Chief Executive -		Yes	Yes
Governance and Assurance			
Strategic Director of Finance No No		No	
Cabinet Member No		No	
Date final report sent to Constitutional Team18 March 2024		18 March 2024	

13/03/2024 Business - Temporary events notices Ref No. 2195000

Before completing this notice, please read the guidance notes. You should keep a copy of the completed application for your records. After completing the form, it will automatically be forwarded to police and environmental health. If there is any representation then we will inform you of the outcome within the 3 day consultation period. You can view this information on our website.

#### The premises user must ensure either:

 that a copy of the temporary event notice is prominently displayed at the premises, or
 that the temporary event notice is kept at the premises in the premises users' custody or in the custody of a person who is present and working at the premises you have nominated and, where the temporary event notice is in the custody of a person so nominated, ensure that a notice specifying the notice is held by a nominated person and the position held at the premises by that person is prominently displayed at the premises. A constable or authorised officer may require the premises user, or nominated person, to produce the temporary event notice for examination.

The premises user commits an offence if he fails, without reasonable excuse, to comply with any of the above instructions.

I, the proposed premises user, hereby give notice under section 100 of the Licensing Act 2003 of my proposal to carry on a temporary activity at the premises described below.

#### 1. Your name

Title	Mr
If other, Please state	
Surname	LUE-KONG
First name(s)	GIL

#### 2. Previous names (Please enter details of any previous names or maiden names)

Title	
If other, Please state	
Surname	
First name(s)	

#### 3. Your date of birth

#### 4. Your place of birth

### 5. National Insurance Number

6. Your current address (We will use this address to correspond with you unless you complete the separate correspondence box on the next page)

Address Line 1	
Address Line 2	
Town	
County	
Post code	

#### Note 1

A temporary event notice may only be given by an individual and not, for example, by an organisation or club or business. The individual giving the notice is the proposed "premises user". Within businesses, clubs or organisations, one individual will therefore need to be identified as the proposed premises user. If you include an e-mail address in section 1(7) or 1(9), the licensing authority may send to this the acknowledgement of receipt of your notice or any notice or counter notice it is required to give under sections 104A, 106A or 107 of the Licensing Act 2003.

#### 7. Other contact details

Daytime	
Evening (optional)	
Mobile (optional)	
Email	

### 8. Alternative address for correspondence

Address Line 1	
Address Line 2	
Town	
County	
Post code	

#### 9. Alternative contact details (if applicable)

Daytime	
Evening (optional)	
Mobile (optional)	
Email	

Please do not apply to us if your premises is not in Southwark. See link find local council If your premises is not situated in Southwark then DO NOT proceed

Please give the address of the premises where you intend to carry on the licensable activities or if it has no address give a detailed description (including the Ordnance Survey references) (Please read note 2)

Address Line 1	FIRST FLOOR
----------------	-------------

19

Address Line 2	516 OLD KENT ROAD
Town	LONDON
County	
Post code	SE1 5BA

### Ordnance Survey grid reference

If there is no recognised postcode or the location is a park, please enter details i.e name of park

Details (MUST be in Southwark)	
--------------------------------	--

Does a premises licence or club premises certificate have effect in relation to the premises (or any part of the premises)? If so, please enter the licence or certificate number below.

Premises licence number	
Club premises certificate number	

If you intend to use only part of the premises at this address or intend to restrict the area to which this notice applies, please give a description and details below. (Please read note 3)

Please describe the nature of the premises below. (Please read note 4) \*

KENT RESTAURANT AND LOUNGE IS A LICENSED AFRO-FRANCO
RESTAURANT
WITH A LARGE COMMERCIAL SPACE TO HIRE FOR ALL CORPORATE AND
PRIVATE FUNCTIONS, BIRTHDAY PARTIES, CHRISTENINGS, HEN & STAG NIGHT
AND WEDDINGS CEREMONIES

Please describe the nature of the event below. (Please read note 5)

WE ARE BOOKED FOR A 60TH BIRTHDAY DINNER, DANCE, AND KENT LOUNGE ANNIVERSARY. HOWEVER, THIS IS NO ATTEMPT TO CIRCUMVENT ANY
LICENSING CONDITIONS BY THE WAY. ALL LICENSING CONDITIONS WILL BE UPHELD AND IMPLEMENTED THROUGHOUT THE NIGHT.

If the event is situated in a park or in part of a larger premises, please upload the site location plans. Other documents such as risk assessments can also be uploaded here

Document 1	
------------	--

Document 2	
Document 3	
Document 4	
Document 5	

### Note 2

For the purposes of the Licensing Act 2003, "premises" means any place. Premises will therefore not always be a building with a formal address and postcode. Premises can include, for example, public parks, recreation grounds and private land.

If a premises licence or club premises certificate has effect in relation to the premises (or any part of the premises) which you want to use to carry on licensable activities, it is possible that any conditions which apply to the licence or certificate may be imposed on the temporary event notice if certain pre-conditions are met. These pre-conditions are that the police or the local authority exercising environmental health functions object to the notice and the licensing authority decides:

• not to give a counter notice under section 105 of the Licensing Act 2003;

• the conditions apply to the licence or certificate; and

• the imposition of the conditions on the notice would not be inconsistent with the carrying on of the licensable activities under the notice.

#### Note 3

A temporary event notice can be given for part of a building, such as a single room or a plot within a larger area of land. You should provide a clear description of the area in which you propose to carry on licensable activities. This is important as any licensable activities conducted outside the area of the premises protected by the authority of this temporary event notice would be unlawful and could lead to prosecution.

In addition, when holding the proposed event, the premises user would need to be able to restrict the number of people on the premises at any one time when licensable activities are taking place to less than 500. If more than 499 are on the premises when licensable activities are being carried on, the licensable activities would be unlawful and the premises user would be liable to prosecution. The maximum figure of 499 includes, for example, staff, organisers, stewards and performers.

#### Note 4

A description of the nature of the premises assists the chief officer of police and local authority exercising environmental health functions in deciding if any issues relating to the licensing objectives are likely to arise. You should state clearly that the premises to be used are, for example, a public house, a restaurant, an open field, a village hall or a beer tent.

#### Note 5

A description of the nature of the event similarly assists the chief officer of police and local authority exercising environmental health functions in making a decision as to whether or not to make an objection. You should state clearly that the event taking place at the premises would be, for example, a wedding with a pay bar, the supply of beer at a particular farmers' market, a discotheque, the performance of a string quartet, a folk group or a rock band.

Please state the licensable activities that you intend to carry on at the premises (please tick next to the licensable activities you intend to carry on). (Please read note 6)

The sale by retail of alcohol The provision of regulated entertainment (Please read note 7) The provision of late night refreshment

#### Are you giving a late temporary event notice? (Please see note 8)

No

Please state the dates on which you intend to use these premises for licensable activities. (Please read note 9)

Start date (DD/MM/YYYY)	30/03/2024
End date (DD/MM/YYYY)	01/04/2024

Please state the times during the event period that you propose to carry on licensable activities (please give times in 24 hour clock e.g. 23:00). (Please read note 10)

SATURDAY MORNING 30/3/24 - 00.01 - 05.00 SUNDAY 31/3/24 - 10.30 - MONDAY 1/4/24 - 05.00
--

Please state the maximum number of people at any one time that you intend to allow to be present at the premises during the times when you intend to carry on licensable activities, including any staff, organisers or performers. (Please read note 11)

250

If the licensable activities will include the sale or supply of alcohol, please state whether these will be for consumption on or off the premises, or both (please tick as appropriate). (Please read note 12)

On the premises only

Note 6

The licensable activities are:

- the sale by retail of alcohol;
- the supply of alcohol by or on behalf of a club to, or to the order of, a member of a club;
- the provision of regulated entertainment; and
- the provision of late night refreshment.

Note 7

Regulated entertainment, subject to specified conditions and exemptions, includes:

(a) a performance of a play;

- (b) an exhibition of a film;
- (c) an indoor sporting event;
- (d) a boxing or wrestling entertainment;
- (e) a performance of live music;
- (f) any playing of recorded music;
- (g) a performance of dance;

(h) entertainment of a similar description to that falling within (e), (f) or (g).

In terms of specific regulated entertainments please note that:

• Plays: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500.

• Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.

• Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.

• Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.

• Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman

wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports –defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts – are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.

• Live music: no licence permission is required for:

o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.

o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.

o a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.

o a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.

o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.

• Recorded Music: no licence permission is required for:

o any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.

o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.

o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.

• Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:

o any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;

o any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;

o any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and

o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

If you are uncertain whether or not the activities that you propose are licensable, you should contact your licensing authority for further advice.

#### Note 8

Late notices can be given no later than 5 working days but no earlier than 9 working days before the event in relation to which the notice is given. A late notice given later than 5 working days before the event to which it relates will be returned as void and the activities described in it will not be authorised.

The number of late notices that can be given in any one calendar year is limited to 5 for personal licence holders and 2 for non-personal licence holders. These count towards the total number of temporary event notices (i.e. 50 temporary event notices per year for personal licence holders and 5 temporary event notices for non-personal licence holders).

If there is an objection from either the police or local authority exercising environmental health functions, the event will not go ahead and a counter notice will be issued.

Note 9

The maximum period for using premises for licensable activities under the authority of a temporary event notice is 168 hours or seven days.

#### Note 10

You should state here the times during the event period, for example 48 hours, when you intend to carry on licensable activities. For example, you may not intend to carry on licensable activities throughout the entire 48 hour event period, and may intend to sell alcohol between 8.00 hrs and 23.00 hrs on each of the two days.

#### Note 11

No more than 499 may be on the premises for a temporary event at any one time when licensable activities are being carried on. If you intend to have more than 499 attending the event, you should obtain a premises licence for the event. Your licensing authority should be able to advise you. The maximum figure of 499 does not just include the audience, spectators or consumers and includes, for example, staff, organisers, stewards and performers who will be present on the premises.

#### Note 12

If you indicate that alcohol will be supplied only for consumption on the premises, you would be required to ensure that no person leaves the premises with alcohol supplied there. If such a supply takes place, the premises user may be liable to prosecution for carrying on an unauthorised licensable activity. Similarly, if the premises user gives notice that only supplies of alcohol for consumption off the premises will take place, he/she must ensure that alcohol supplied is not consumed on the premises. The premises user is free to give notice that he/she intends to carry on both types of supplies. For this purpose the supply of alcohol includes both of the first two licensable activities listed in note 6 above.

Do you currently hold a valid personal licence?

Yes

If "Yes" please provide the details of your personal licence below.

Issuing licensing authority	LEWISHAM COUNCIL
Licence number	
Date of issue	
Any further relevant details	

#### Note 14

The holder of a valid personal licence issued under the Licensing Act 2003 may give up to 50 temporary event notices in any calendar year subject to the other limitations in the 2003 Act. A proposed premises user who holds such a licence should give the details requested.

Have you previously given a temporary event notice in respect of any premises for events falling in the same calendar year as the event for which you are now giving this temporary event notice?

No
----

If answering yes, please state the number of temporary event notices (including the number of late temporary events notices, if any) you have given for events in that same calendar year

Have you already given a temporary event notice for the same premises in which the event period: a) ends 24 hrs or less before; or b) begins 24 hrs or less after the event period proposed in this notice?

a) ends 24 hrs or less before	No
b) begins 24 hrs or less after	No

Note 15

As stated under Note 14, a personal licence holder (issued under the Licensing Act 2003) may give up to 50 temporary event notices (including 10 late notices) in any calendar year. An individual who does not hold a

personal licence may only give 5 temporary event notices (including 2 late notices) in England and Wales in any calendar year. A calendar year is the period between 1st January to 31st December inclusive in any year.

If an event straddles two calendar years, it will count against the limits on temporary event notices

However, only one notice needs to be given. The limits are:

for event periods occurring wholly or partly in 2022 or 2023, up to 20 times in the calendar year for each premises

for other event periods, 15 times in a calendar year for each premises

for event periods (or any part of a period) occurring in 2022 or 2023, 26 days in the calendar year for each premises

for other event periods, 21 days in a calendar year for each premises

50 per personal licence holder each calendar year; and

5 for non-holders each calendar year.

For the purposes of determining the overall limits of 50 temporary event notices per personal licence holder (in a calendar year) and of 5 for a non-personal licence holder (in a calendar year), temporary event notices given by an associate or a person who is in business with a premises user (and that business involves carrying on licensable activities) count towards those totals. Note 16 below sets out the definition of an "associate".

If a temporary event notice has been given for the same premises, by the same premises user, and would have effect within 24 hours before the start of the event period under the current proposal or within 24 hours after the end of that period, the temporary event notice given would be void and any licensable activities carried on under it would therefore be unlicensed.

For the purposes of determining whether or not the required gap of 24 hours is upheld, temporary event notices given by an associate or a person who is in business with a premises user (and that business involves carrying on licensable activities) count as if they had been given by the premises user. Note 16 below sets out the definition of an "associate".

Has any associate of yours given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?

No

If answering yes, please state the total number of temporary event notices (including the number of late temporary events notices, if any) your associate(s) have given for events in the same calendar year

Has any associate of yours already given a temporary event notice for the same premises in which the event period:

a) ends 24 hours or less before; or	No
b) begins 24 hours	No

or less after

25

Has any person with whom you are in business carrying on licensable activities given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?

|--|

If answering yes, please state the total number of temporary event notices your business colleague(s) have given for events in the same calendar year.

Has any person with whom you are in business carrying on licensable activities already given a temporary event notice for the same premises in which the event period:

a) ends 24 hours or less before; or	No
b) begins 24 hours or less after	No

#### Note 16

An "associate" of the proposed premises user is:

- a. the spouse of that person;
- b. a child, parent, grandchild, grandparent, brother or sister of that person;
- c. an agent or employee of that person; or
- d. the spouse of a person within (b) or (c).

For these purposes, a person living with another as that person's husband or wife is to be treated as that person's spouse.

I shall

#### Note 17

It is a requirement that you send at least one copy of this notice to the licensing authority at least ten working days (not including the date that the form is submitted and the date of the Event ) (or five working days for a late notice) (not including the date that the form is submitted and the date of the Event )before the commencement of the proposed licensable activities.

The authority will give you written acknowledgement of the receipt of the notice. This will be important proof that you gave the notice and when you gave it for the purposes of the Act. Some premises may be situated in two licensing authority areas, for example, where a building or field straddles the local authority boundary.

Where this is the case, at least one copy of the notice must be sent to each of the licensing authorities identified, together with the appropriate fee in each case. In such circumstances, you will receive acknowledgements from all the relevant licensing authorities.

One copy must be sent to each of the chief officer of police and the local authority exercising environmental health functions for the area in which the premises is situated at least ten working days for a standard notice (or five working days for a late notice) before the commencement of the proposed licensable activities. Where the premises are situated in two police areas or environmental health areas, a further copy will need to be sent to the second police force and local authority exercising environmental health functions.

The information contained in this form is correct to the best of my knowledge and belief.

I understand that it is an offence:

(i) to knowingly or recklessly make a false statement in connection with this temporary event notice and that a person

is liable on conviction for such an offence to a fine up to level 5 on the standard scale; and

(ii) to permit an unauthorised licensable activity to be carried on at any place and that a person is liable on conviction

for any such offence to a fine not exceeding £20,000, or to imprisonment for a term not exceeding six months, or to both

I agree to the above statement

	I agree
PaymentDescription	FIRST FLOOR, 516 OLD KENT ROAD, SE1 5BA
PaymentAmountInM inorUnits	
AuthCode	
LicenceReference	
PaymentContactEmail	

Note 17

It is an offence knowingly or recklessly to make a false statement in, or in connection with, a temporary event notice. (A person is to be treated as making a false statement if he produces, furnishes, signs or otherwise makes use

of a document that contains a false statement). To do so could result in prosecution and a fine not exceeding level 5

on the standard scale.

The information you provide will be used fairly and lawfully and Southwark Council will not knowingly do anything which may lead to a breach of the Data Protection Act 1998.

# **APPENDIX B**



27

The Licensing Unit Floor 3 160 Tooley Street London SE1 2QH Metropolitan Police Service Licensing Office Southwark Police Station, 323 Borough High Street, LONDON, SE1 1JL

Tel:		
Email:	SouthwarkLice	nsing@met.police.uk

Date: 14<sup>th</sup> March 2024

# Re:-Kent Lounge first floor 516 Old Kent Road SE1 5BA

Dear Sir/Madam

Police are in receipt of an application from the above for a Temporary Event Notice TEN 2195000 for the 30th<sup>th</sup> March 2024 to 1st March 2024 between 0001hrs on the 30th March to 0500hrs on the1st April.

The Police object to the granting of this Notice on the grounds that it undermines the prevention of crime and disorder. The grounds for the objection are as follows.

The applicant or premises user Mr Lue Kong Gil states the following on the application:

## WE ARE BOOKED FOR A 60TH BIRTHDAY DINNER, DANCE, AND KENT LOUNGE ANNIVERSARY. HOWEVER, THIS IS NO ATTEMPT TO CIRCUMVENT ANY LICENSING CONDITIONS BY THE WAY. ALL LICENSING CONDITIONS WILL BE UPHELD AND IMPLEMENTED THROUGHOUT THE NIGHT.

Research shows that in fact the premises have two promoted events taking place over the same period as detailed in the attached file.

## 1: 30<sup>th</sup> March Rum Behaviour London's Craziest Bank Holiday Party (2200 to 0500) Tickets £6 to £22.25

# 2: 31<sup>st</sup> March Big T, Gordon & Gilly Priest present Easter Sunday appreciation party. Tickets £15

It would appear that the applicant has made a false statement when completing the form and has therefore committed an offence

It is an offence knowingly or recklessly to make a false statement in, or in connection with, a temporary event notice. (A person is to be treated as making a false statement if he produces, furnishes, signs or otherwise makes use of a document that contains a false statement). To do so could result in prosecution and a fine not exceeding level 5

Working for a safer Southwark.

on the standard scale.

I understand that it is an offence:

(i) to knowingly or recklessly make a false statement in connection with this temporary event notice and that a

person

is liable on conviction for such an offence to a fine up to level 5 on the standard scale; and (ii) to permit an unauthorised licensable activity to be carried on at any place and that a person is liable on

conviction

for any such offence to a fine not exceeding £20,000, or to imprisonment for a term not exceeding six months,

or to both

It should be noted that applicant has signed as agreeing to the above.

The premises is owned and run by Erico Entertainment Ltd, the sole director being a Mr Eric Doe. Mr Doe also holds the premises licence for the ground floor venue known as Club 701. This premises was subject to a summary review and subsequent revocation of this premise licence following serious crime associated with the premises.

Although the applicant for this event is Mr Gil we can link the use of the premises to the current premises licence holder Mr Doe as the contact details shown on the TEN are those for the venue.

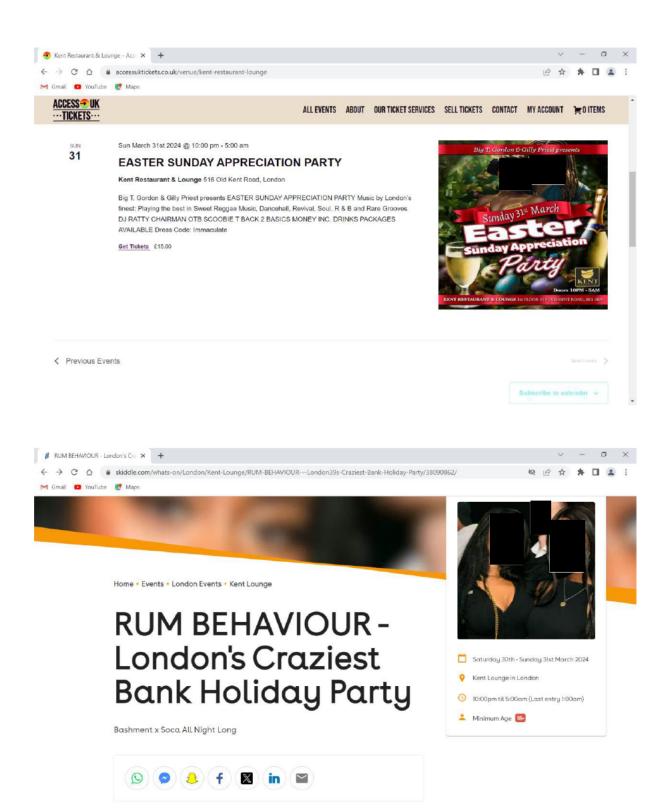
Save for the possible offences committed by the applicant Mr Gil. Police have no confidence that this event will be managed and run in line with the conditions on the premises licence as stated in the application.

To allow this temporary event to proceed would undermine the prevention of crime and disorder licensing objective. For this reason the Metropolitan police object to this notice.

Yours Sincerely

### PC Ian Clements 2362AS Licensing Officer

Southwark Police Licensing Unit



**APPENDIX C** 

Southwar Council southwark.gov.uk

## NOTICE OF DECISION

## LICENSING SUB-COMMITTEE – 1 SEPTEMBER 2022

# SECTION 17 LICENSING ACT 2003: KENT RESTAURANT AND LOUNGE, FIRST FLOOR, 516 OLD KENT ROAD, LONDON SE1 5BA

## Decision

That the application made by Erico Entertainment Limited for a premises licence to be granted under Section 17 of the Licensing Act 2003 in respect of the premises known as Kent Restaurant and Lounge, First Floor, 516 Old Kent Road, London SE1 5BA be granted as follows:

Hours

## Licensable Activities:

Monday to Sunday: 11:00 to 22:30 Friday and Saturday: 11:00 to 23:30

## **Opening Hours**

Monday to Thursday: 11:00 to 23:00 Friday and Saturday: 11:00 to 00:00

# Non-standard timings for licensable activities:

Sunday before a Bank Holiday Monday: 11:00 to 23:30 New Year's Eve: 23:00 to 03:30

## Non-standard opening hours:

Sunday before a Bank Holiday Monday: 11:00 to 00:00 New Year's Eve: 11:00 to 04:00.

# Conditions

- 1) That there will be an accommodation limit to be risk assessed by the premises.
- 2) That a comprehensive dispersal policy shall be produced and implemented at the premises, with all staff trained on the most up to date policy. A record of staff training on the dispersal policy shall be kept at the premises and a copy of the policy and such training records shall be made available to the council or police on request.
- 3) That whenever premises open after 00:00 there will be at least two SIA registered door supervisors on the premises from 22:00 until one hour after closing.

- 4) That there shall be a clearly displayed telephone number for residents.
- 5) That all promotional advertising material for the premises will encourage patrons to use public transport.
- 6) That there shall be no externally promoted DJ events.
- 7) That during any licensed entertainment on the premises all doors and windows leading out to external areas shall remain closed with the exception of ingress and egress after 22:00.
- 8) That no drinks shall be permitted outside at any time.
- 9) That staff shall remove drinks receptacles from patrons who are attempting to leave the premises.
- 10) That there be no more than 10 smokers at any one time in the terrace area.
- 11) That external waste handling and cleaning of external areas, collections and deliveries shall only occur between the hours of 08.00 and 23.00.
- 12) That clearly legible signage will be prominently displayed at all patron exits, where it can easily be seen and read, requesting that patrons leave the premises in a quiet and orderly manner that is respectful to neighbours.

# Reasons

This was an application for an application made by Erico Entertainment Limited for a premises licence to be granted under s.17 of the Licensing Act 2003 in respect of Kent Restaurant and Lounge, First Floor, 516 Old Kent Road, London SE1 5BA

The licensing sub-committee heard from the legal representative for the applicant who advised that the application originally submitted included errors in the proposed operational hours of the premises. This had been corrected as detailed in the conciliation statement in the timings (page 152-155 of the agenda) and summarised in paragraph 10 of the report.

The members of the sub-committee were reminded that this was an application for a premises and the applicant was very alert to the historical problems associated with this particular premises, which was previously the K-Che nightclub. The K-Che operation ran under a totally different management and there was no connection whatsoever with proposed Kent Restaurant and Lounge.

The sub-committee were also advised to avoid visiting the sins of the K-Che nightclub when considering the application by Kent Restaurant and Lounge, which had yet to open and operate. It was was hoped that the legitimate concerns raised by the residents in respect of the previous operators would not prove to come to pass with the new the applicant.

The applicant, Enrico Entertainment Limited already operated the premises Club 701 on the lower and ground floor of the building at 516 Old Kent Road which had operated without undue incident(s) following the summary review in 2019, when the licensing sub-committee suspended

and modified the licence which among other things, prohibited the director (Mr Eric Doe) of Enrico Entertainment Limited from the day to day management of the premises. The applicant was content for the same condition to be attached to any licence the sub-committee may grant in this application.

The applicant had identified a serious gap in the market for event spaces catering for members of their community and other ethnic minority communities. They advised that there was a lack of available event space that can be hired for weddings, christenings, parties etc and their plan was to provide such a space.

They advised that it would be a food led operation and that they would operate pre-booked functions. The operation would only be commercially viable with late hours. The management of Club 701 would extend their team, working together under effectively the same management. The applicant was confident that the Kent Restaurant and Lounge would was operate in an entirely different way from its predecessor (K-Che) and would in no way compromise the licensing objectives.

The applicant had already spent £25,000 for a refit and a total renovation of the premises. The immediate area was largely an industrial area abutting the A2, with a 24 hour McDonalds on one side and a 24 hour Asda on the other side.

The designated premises supervisor (DPS) would be available to deal with any concerns raised by the neighbours. There was certain matters that were beyond the Applicant's control. For example, the barbeque man who stood outside on Old Kent Road could only be asked to move from outside the premises by the security team. The security team would police the outside area and deal with any parking issues, essentially imposing a no go zone around the neighbours for parking, which included placing traffic cones and no parking signs for the immediate neighbours and also having two marshals between 22:00 and 05:00 when patrons are not allowed to park in the immediate vicinity. Since lockdown, there hadn't been any parking issues in relation to Club 701 (operated by the applicant).

Kent Restaurant would be a completely different operation for the African community, offering a restaurant service. The applicant had already met the police and had made it clear that there was no intention of running a nightclub and the late hours would utilized for the private parties, weddings and other such functions; it would not be run as a nightclub.

There would be an accommodation limit for 250 people with some standing by the bar area, but mostly seated, doing something different other than a nightclub where people could relax after work and entertain themselves in different ways.

The members queried the pre-booked events and restaurant facility that would be available. The operation was primarily a restaurant. People would be allowed to come in off the street to eat in the restaurant, but large functions such as a wedding would be pre-booked. Such events would not be an everyday occurrence. The daily operation would be a restaurant. The police would be advised in advance of any private functions. The restaurant would operate to 00:00 as normal restaurants do and only pre-booked events would occur during the the late hours. There had only been one temporary event notice (TEN) which was used as a test trial. No others had been submitted due to on-going refurbishment works.

Concerning the private events, the applicant confirmed that there would be no externally promoted DJ led events.

The applicant confirmed that there was a dispersal policy, but although this had not been included in the agenda papers.

The applicant stated that catering would be provided in-house, but when questioned by members of the diverse range that would be attracted to hiring the premises (for the private events), the applicant would likely have catering initially sourced externally, hiring chefs specific from that community. Members also queried the proposed hours.

At present, there was seating only for 150 people. The applicant would source additional chairs and tables for the private functions. There would also be space to accommodate 30 people to dance.

It was clarified that only pre-booked events would run until 03:00 or 04:00, with the restaurant running during through the week, potentially Monday to Sunday.

There would be two full time chefs employed at the premises with waiter/waitress staff for lunchtimes and evening meals. Those members of staff had yet to be engaged.

The restaurant would be walk-in, with pre-booked events from 00:00. It would not be financially viable to operate the late night venues under TENs only. The TENs regime would be not provide the flexibility for last minute events. In the absence of a pre-book function, there would be no use of the late hours. The late hours would be contingent for pre-booked functions only.

The licensing officer provided members with the plan of the premises and it was noted by members that the kitchen was extremely small for a restaurant (approximately three metres by three metres), particularly if the premises were catering for 250 people. There also did not appear to be any storage available, nor disabled facilities in terms of access or toilets.

The applicant advised that £25,000 had been spent on renovation works and additional works would be undertaken depending on the outcome of the licensing sub-committee's decision. In the meantime, the applicant would tap into the African and Asian businesses for the catering, despite previously saying that he would recruit two different chefs for two different cuisines on the same day. The applicant also advised that since he owned the whole building, the kitchen in Club 701 would also be used, despite there being no immediate access between the premises and no lift. Members noted that it was unusual for a food led restaurant, whilst being revamped, did not focus on providing a suitably sized kitchen.

Concerning storage, the applicant advised that the tables and chairs would be stored in the attic area that was accessed by a ladder. It was also noted that from the plans that there was two DJ booths, although the applicant only wanted to use one.

The officer from the Metropolitan Police Service questioned whether the venue would be hired for a 21st birthday party without the provision of food. The applicant stated that he did not want to encourage under 35s who were possibly more of a nuisance and problem, but foresaw less risk with a 35th birthday party, without food even if they had their own DJ. When probed, the applicant stated he would use his discretion. This, the members felt fell foul of the Equalities Act.

In respect of the plans, the applicant was informed that separate building control and planning permission would be needed. Whilst these were not matters that could be considered by the licensing sub-committee, any further changes to the premises plans would be subject to a future variation application.

The applicant confirmed that he was aware of the single use plastics policy as provided for in Southwark's statement of licensing policy (2021-2026) and confirmed that this would be complied with fully.

The licensing sub-committee heard from the Metropolitan Police Service (pages 123 and 124 of the agenda). The police noted that the applicant had clarified the application timings. The officer questioned the sale and consumption of alcohol by persons on the premises between the hours of 11:00 and 03:00 when there would be a bona fide pre-booked event.

Essentially the premises would run as a restaurant until 23:00 and the pre-booked events would be from 23:00 to 04:00 at the weekends. A restaurant condition (that alcohol could only be supplied to people taking table meals) did not assist with the proposed operation of the premises, with pre-booked functions and events.

Furthermore, for the pre-booked events, individuals attending an event and the premises itself would have no control who would be attending, as there would be no open guest available to them, could advertise them on social media. The police would therefore not be able to vet the type of event being held, particularly given that the old Form 696 was no longer being used, so the venue could be open Thursday, Friday and Saturday nights until 04:00 each week of the year, so that the premises could essentially run as a DJ led nightclub type venue. The location was not suitable for such a venue, there had been a significant disturbance to local residents in the past not from such venues at this location that run at similar times as per this application.

The officer reminded the sub-committee that Club 701 had its premises licence suspended following a serious assault inside the premises, which also resulted in the licensing sub-committee prohibiting the Eric Doe from the day to day management of the premises. The same Mr Doe would have overall control of the Kent Restaurant and Lounge. For those reasons, the police took issue with the application. When asked, the officer stated that he no objection for the premises operating as a restaurant/bar with hours as detailed in Southwark's statement of licensing policy.

The licensing sub-committee heard from an officer from the council's environmental protection Team (EPT) (page 121-122 of the Agenda). The officer reiterated the representation submitted and stated that the very late hours would not be compatible with the premises running as a restaurant. If it the premises were to run as a public house or other drinking establishment without the restaurant conditions, then according to the licensing policy the recommended closing time would be 23:00. The officer reminded members that a nightclub type operation was not considered appropriate for the area under the statement of licensing policy.

In terms of the character of the area, the applicant's representative referred to as industrial. The licensing policy identified the area residential, with a mix of commercial and residential, but with residential premises close by. There was also further residential development planned. There was also concern raised in relation to the structural integrity of the building in terms of its ability to resist the transmission of sound from the inside to the outside. It was not a purpose built

# LICENSING SUB-COMMITTEE – NOTICE OF DECISION – 1 SEPTEMBER 2022

development which may be suitable for a restaurant, but certainly not suitable for the likes of DJ parties. Such pre-booked events would best be trialed under the TENs regime.

The officer then explained that on 3 March 2022 the noise and nuisance team attended the premises when excess noise was caused by testing the capabilities of the sound system in the absence of a sound limiter as part of installing a sound limiter. It was noted that from the noise transmission there was little resistance in the passage of sound between the inside and the outside of the building so a sound limiter would be relied on to do the control.

It was also noted by officer in attendance that the level reached statutory nuisance noise nuisance levels but it was unlikely that there would be a recurrence to public nuisance or suffering because it was a one off testing of the system. Members asked whether EPT would object to a licence if the standard bar hours or restaurant hours were granted, to which the EPT officer stated EPT would be less concerned about such a proposal.

The licensing sub-committee then heard from a resident objector, other person 3, who lived for six years in Houston court, which is opposite the premises. The residents had submitted many representations concerning the significant issues with the venues at 516 Old Kent Road over the previous six years.

They advised that they recognised that this was a new application that needed to be considered on its own merits but said that there were long standing issues in the venues. There may be a change in management and structure with Club 701 who would operate the Kent Restaurant and Lounge but the change in such management was unlikely to have an effect to the on-going problems the residents experienced which they endured every week and every weekend.

Although the Kent Restaurant and Lounge application had to be considered on its own merits, there would always be generic problems that an additional licensed premise would contribute to. Examples were given relating to the barbeque man on Old Kent Road around the premises, cars being parked on the curb and on the street of Houston Court, which would be an obstruction if the emergency services needed to attend to one of the properties. There was also a new development less than 100 metres away from the premises.

The statement of licensing policy was clear that the recommended closing time should be 23:00. Other person 3 also referred to other matters that had been raised during the course of the meeting, that there was a dance floor, insufficient seats for people at full capacity, having a three metre by three metre kitchen, there was two DJ booths. The applicant had not given other party three confidence that the premises would be used be used as anything other than a nightclub. The application as it is stood, with the plans meant the application could not be reflective of what was being articulated by the applicant.

The noise complaint on 3 March was at approximately 22:11 when the applicant was testing the music system. The time of 22:11 hours was correct, as it had been other party three who made the complaint. Other person 3 then called a witness who was another resident in the same block of flats. The witness was reminded that she was called to support other part 3 and could expand on that representation, but could not provide anything new, as she had not submitted her own representation.

The witness stated that the block of flats was located in a residential area and the hours applied for were excessive. Operating to the policy hours would make the premises tolerable. Having christenings until 03:00 was unheard of and suspicious.

Other person 3 was of the view that the change in operator (from K-Che) would not result in a change in patron behaviour as the issues appeared systemic. Ultimately, the problems at the location were due to the premises operating with late night hours. Other person 3 stated that a restaurant with restaurant hours would however, be welcomed even if the premises were to have up to 20 times a year. In summary, other person three stated that the application was not fit for purpose for the type of venue that's on paper.

The members considered the application carefully and recognised the premises located at 516 Old Kent Road, London SE1 5BA have caused significant disturbance to residents.

Both the applicant and their legal representative repeatedly informed the sub-committee that the premises would not operate as a nightclub, but as a restaurant and a venue that could be hired out for private events. Despite this, there were two bars at least equal in size to the entire kitchen, if not bigger. When asked Mr Doe confirmed that the plans were what was being put into place for the premises and was part of the premises redesign. The new layout looked decidedly more akin to a lounge/nightclub like than restaurant. It was suggested that the kitchen in Club 701 would be used and from would be brought upstairs. It was also confusing as to what would happen to patrons who are in the premises for a meal when a late night event was booked. Members were of the view it was clear from the plans that this is not a food led venue.

The applicant's legal advisor advised that the previous premises and the issues at the first floor of 516 Old Kent Road (K-Che) should not play no part in this the licensing sub-committee's consideration of this application. This the sub-committee agree with, albeit its operation as a nightclub caused significant issues for the residents and the responsible authorities. In view of this, the sub-committee are in agreement that the premises should not be used as a nightclub.

Southwark's Statement of Licensing Policy 2021-2026 provides that this the premises is in a residential area and that nightclubs are not considered appropriate. The sub-committee were of the view that at the highest, the area should be considered as mixed use with a considerable amount of the residential units. It is also noted that there has been concern raised of Club 701, of which the applicant is also the premises licence holder.

Club 701 was subject to an expedited review in 2019 when the licence was suspended and modified, with Mr Doe being prohibited from having day-to-day management responsibility. Club 701 would have been unable to operate due to the COVID restrictions. It is possible this played a part in the lack of complaints.

Mr Doe was still prohibited from day-to-day management responsibility under the modified licence conditions and the sub-committee are of the view that this has also had a positive impact on the running of that premises. Coupled with, Southwark's statement of licensing policy specifying nightclubs are not considered appropriate, the sub-committee are of the view that the Kent Restaurant and Lounge, should operate with restricted hours and late night events are trialed further under the TENs regime so proper evidence can be considered by a licensing sub-committee as to whether a permanent premises licence for late night activities are appropriate for this venue.

In reaching this decision, the sub-committee had regard to all the relevant considerations and the four licensing objectives and considered that this decision was appropriate and proportionate.

# **Appeal rights**

The applicant may appeal against any decision:

- a. To impose conditions on the licence
- b. To exclude a licensable activity or refuse to specify a person as premises supervisor.

Any person who made relevant representations in relation to the application who desire to contend that:

- a. The licence ought not to be been granted; or
- b. That on granting the licence, the licensing authority ought to have imposed different or additional conditions to the licence, or ought to have modified them in a different way

may appeal against the decision.

Any appeal must be made to the Magistrates' Court for the area in which the premises are situated. Any appeal must be commenced by notice of appeal given by the appellant to the justices' clerk for the Magistrates' Court within the period of 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against.

Issued by the Constitutional Team on behalf of the Director of Law and Governance.

Date: 1 September 2022

Licensing Act 2003 Premises Licence



Regulatory Services Licensing Unit Hub 1, 3rd Floor PO Box 64529 London, SE1P 5LX

882456

### **Premises licence number**

## Part 1 - Premises details

Postal address of premises, or if none, ordnance survey map reference or description		
Kent Restaurant & Lounge		
First Floor		
516 Old Kent Road		
London		
SE1 5BA		
Ordnance survey map reference (if applicable), 534180177968		
Post town	Post code	
London	SE1 5BA	
Telephone number	· · ·	
•		

### Where the licence is time limited the dates

#### Licensable activities authorised by the licence

Plays - Indoors Live Music - Indoors Recorded Music - Indoors Performance of Dance - Indoors Late Night Refreshment - Indoors Sale by retail of alcohol to be consumed on premises

### The opening hours of the premises

For any non standard timings see Annex 2

38

Where the licence authorises supplies of alcohol whether these are on and/ or off supplies Sale by retail of alcohol to be consumed on premises

# The times the licence authorises the carrying out of licensable activities

For any non standard timings see Annex 2 of the full premises licence

#### **Plays - Indoors**

Monday	11:00 - 22:30
Tuesday	11:00 - 22:30
Wednesday	11:00 - 22:30
Thursday	11:00 - 22:30
Friday	11:00 - 23:30
Saturday	11:00 - 23:30
Sunday	11:00 - 22:30

#### Live Music - Indoors

Monday	11:00 - 22:30
Tuesday	11:00 - 22:30
Wednesday	11:00 - 22:30
Thursday	11:00 - 22:30
Friday	11:00 - 23:30
Saturday	11:00 - 23:30
Sunday	11:00 - 22:30

### **Recorded Music - Indoors**

Monday	11:00 - 22:30
Tuesday	11:00 - 22:30
Wednesday	11:00 - 22:30
Thursday	11:00 - 22:30
Friday	11:00 - 23:30
Saturday	11:00 - 23:30
Sunday	11:00 - 22:30

## Performance of Dance - Indoors

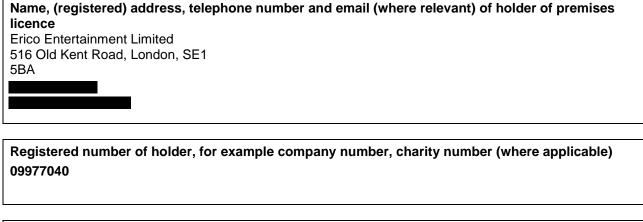
Monday	11:00 - 22:30
Tuesday	11:00 - 22:30
Wednesday	11:00 - 22:30
Thursday	11:00 - 22:30
Friday	11:00 - 23:30
Saturday	11:00 - 23:30
Sunday	11:00 - 22:30

## Late Night Refreshment - Indoors

Friday	23:00 - 23:30
Saturday	23:00 - 23:30

Sale by retail of alcohol to be consumed on premises		
Monday	11:00 - 22:30	
Tuesday	11:00 - 22:30	
Wednesday	11:00 - 22:30	
Thursday	11:00 - 22:30	
Friday	11:00 - 23:30	
Saturday	11:00 - 23:30	
Sunday	11:00 - 22:30	

Part 2



Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol

Gilbert LUE-KONG

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol Licence Authority L.B Lewisham

Licence Issue date 19/02/2024



Head of Regulatory Services Hub 1, 3rd Floor PO Box 64529 London, SE1P 5LX 020 7525 5748 licensing@southwark.gov.uk

### Annex 1 - Mandatory conditions

100 No supply of alcohol may be made under the Premises Licence -

(a). At a time when there is no Designated Premises Supervisor in respect of the Premises Licence; or

(b). At a time when the Designated Premises Supervisor does not hold a Personal Licence or his Personal Licence is suspended.

**101** Every supply of alcohol under the Premises Licence must be made, or authorised by, a person who holds a Personal Licence.

**485** (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises –

(a) games or other activities which require or encourage, or are designed to require, encourage, individuals to -

(i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or(ii) drink as much alcohol as possible (whether within a time limit or otherwise);

(b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;

(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner carries a significant risk of undermining a licensing objective;

(d) selling or supplying alcohol in association with promotional poster or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner; and

(e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

**487** The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

**488** (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.

(2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.

(3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either

(a) a holographic mark; or

(b) an ultraviolet feature.

489 The responsible person shall ensure that -

(a) Where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures -

(i) Beer or cider: 1/2 pint;

(ii) Gin, rum, vodka or whisky: 25 ml or 35 ml; and

(iii) Still wine in a glass: 125 ml;

(b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and

(c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available,

**491** 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

2. For the purpose of the condition set out in paragraph (1):

(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;

(b) "permitted price" is the price found by applying the formula

 $\mathsf{P} = \mathsf{D} + (\mathsf{D} \times \mathsf{V}),$ 

where-

(i) P is the permitted price,

(ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of

the sale or supply of the alcohol, and

(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

(c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence –(i) the holder of the premises licence:

(ii) the designated premises supervisor (if any) in respect of such a licence; or

(iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
(iv) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and

(v)"value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

3. Where the permitted price given by paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.

4. (1) Sub-paragraph (2) applies where the permitted price given by paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax;

(2) the permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

#### Annex 2 - Conditions consistent with the operating Schedule

**340** A CCTV system shall be installed and maintained in full working order. The CCTV system will record footage of evidential quality in all lighting conditions and should be able to capture a clear facial image of all persons that enter the venue. All public areas will be covered by the CCTV system including the bar and smoking areas. The premises shall not be open at any time when the CCTV is not operating correctly.

**341** All CCTV footage shall be kept for a period of thirty one (31) days and shall be made immediately available for inspection to officers of the Police and the Council on request.

**342** That clearly legible signage will be prominently displayed at all patron exits, where it can easily be seen and read, requesting that patrons leave the premises in a quiet and orderly manner that is respectful to neighbours.

**343** That a personal licence holder is on the premises and on duty at all times after 22:00 when intoxicating liquor is supplied

344 That amplified music, song or speech shall not be broadcast in external areas at any time.

**345** No noise generated on the premises, or by its associated plant or equipment, shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.

**346** All windows and external doors shall be kept closed after 2300hrs, except for the immediate access and egress of persons. External doors to be fitted with self-closers

**347** That external waste handling and cleaning of external areas, collections and deliveries shall only occur between the hours of 08.00hrs and 23.00hrs.

**348** Challenge 25 proof of age scheme shall be operated at the premises. All customers who appear under the age of 25 will be challenged to prove that they are over 18 when attempting to purchase alcohol. Acceptable forms of ID include a photo driving licence, passport, or home office approved identity card baring the holographic 'PASS' mark. If the person seeking alcohol is unable to produce an acceptable form of identification, no sale or supply of alcohol shall be made to that person.

**349** All staff shall be trained in the law about the sale of alcohol. Such training will include challenging every individual who appears to be under 25 years of age and to refuse service where individuals cannot produce acceptable means of identification, acceptable forms of ID and using the refusal register. The training log will be made available for inspection by Police and authorised persons.

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**350** A refusals log must be kept at the premises, and made available on request to the police or an authorised person. This refusals log can be kept either as a manual record or through an EPOS system at the checkout. The refusals log is to be inspected on a monthly basis by the DPS and this inspection noted recorded in the log and a record made in the log of any actions that appear to be needed to protect young people from harm. The log must record all refused sales of alcohol and include the following:

- a. the identity of the member of staff who refused the sale
- b. the date and time of the refusal
- c. the alcohol requested and reason for refusal

**351** An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police. It must be completed within 24 hours of the incident and will record the following:

- a. all crimes reported to the venue
- b. all ejections of patrons
- c. any complaints received concerning crime and disorder
- d. any incidents of disorder
- e. all seizures of drugs or offensive weapons

f. any faults in the CCTV system, searching equipment or scanning equipment any refusal of the sale of alcohol

g. any visit by a relevant authority or emergency service

352 Alcohol supplied for consumption on the premises shall be ancillary to the provision of food.

**353** Substantial food and non-intoxicating beverages, including drinking water, shall be available in all parts of the premises where alcohol is sold or supplied for consumption on the premises.

**354** There shall be no sales of alcohol for consumption off the premises after 23:00 hours.

**355** That the licensee, premises' management or premises' DPS shall attend local 'Pub Watch' meetings if a 'Pub Watch' scheme exists in the local area.

**356** A direct telephone number for the manager at the premises shall be publicly available at all times the premises is open. This telephone number and/or is to be made available to residents and businesses in the vicinity.

357 At all times the requirement for door supervisors will be risk assessed by the management of the

premises with cognisance given to any police advice. All Door Staff shall sign on and off duty in a register, recording their SIA badge number and the time duty commenced and terminated. The records will be made available for inspection upon request of the Police.

**358** Alcohol shall only be sold for consumption by persons on the premises between the hours of 23:00 and 03:00 when used as a bona fide pre- booked function.

## Annex 3 - Conditions attached after a hearing by the licensing authority

807 That there will be an accommodation limit to be risk assessed by the premises.

**840** That a comprehensive dispersal policy shall be produced and implemented at the premises, with all staff trained on the most up to date policy. A record of staff training on the dispersal policy shall be kept at the premises and a copy of the policy and such training records shall be made available to the council or police on request.

**841** That whenever premises open after 00:00 hours there will be at least two SIA registered door supervisors on the premises from 22:00 hours until one hour after closing.

**804** That there shall be a clearly displayed telephone number for residents.

842 That all promotional advertising material for the premises will encourage patrons to use public transport.

843 That there shall be no externally promoted DJ events.

**810** That during any licensed entertainment on the premises all doors and windows leading out to external areas shall remain closed with the exception of ingress and egress after 22:00.

844 That no drinks shall be permitted outside at any time.

845 That staff shall remove drinks receptacles from patrons who are attempting to leave the premises.

**8AJ** That there be no more than 10 smokers at any one time in the terrace area.

**816** That external waste handling and cleaning of external areas, collections and deliveries shall only occur between the hours of 08.00 and 23.00.

**811** That clearly legible signage will be prominently displayed at all patron exits, where it can easily be seen and read, requesting that patrons leave the premises in a quiet and orderly manner that is respectful to neighbours.

**846** Non-standard timings for licensable activities: Sunday before a Bank Holiday Monday: 11:00 to 23:30 New Year's Eve: 23:00 to 03:30

**847** Non-standard opening hours: Sunday before a Bank Holiday Monday: 11:00 to 00:00 New Year's Eve: 11:00 to 04:00

## Annex 4 - Plans - Attached

Licence No. 882456

Plan No. SMA/300/001

Plan Date December 2021

APPENDIX E Southwark

# NOTICE OF DECISION

## LICENSING SUB-COMMITTEE – 8 FEBRUARY 2024

# SECTION 53C LICENSING ACT 2003: CLUB 701, BASEMENT AND GROUND FLOORS, 516 OLD KENT ROAD, LONDON SE1 5BA

## 1. Decision

That the council's licensing sub-committee, having considered an application made under Section 53C of the Licensing Act 2003 by the Metropolitan Police Service for the review of the premises licence issued in respect of the premises known as Club 701, Basement and Ground Floors, 516 Old Kent Road, London SE1 5BA and having had regard to all relevant representations has decided it necessary for the promotion of the licensing objectives to revoke the premises licence.

## 2. Reasons for the decision

This was an application made by the Metropolitan Police Service for a review of the premises licence in respect of the premises known as Club 701, Basement and Ground Floors, 516 Old Kent Road, London SE1 5BA.

The licensing sub-committee heard from the representative for the Metropolitan Police Service who advised that on 17 January 2024, the Metropolitan Police Service applied for a summary review of the premises licence issued in respect of the premises following a Police Superintendent certifying that, in their opinion, the premises are associated with serious crime, serious disorder or both.

The application concerned an allegation of a very serious incident of assault that took place at the premises on 2 January 2024 between 02:15 and 02:45 at a time the premises was not authorised to be open. The premises licence did not permit the premises to be open on Tuesdays nor was there a Temporary Event Notice (TEN) in place for the premises to operate. The Police stated the incident would not have occurred had the premises been closed. Regarding the incident, it remained an ongoing criminal investigation and charges had yet to be laid.

The police stated that Club 701 was a serially non-compliant premises, and that stating that the early morning of 2 January formed part of its trading day of 1 January, was not credible. They referred to condition 396: "That on Sundays prior to Bank Holiday Mondays, Christmas Eve and New Year's Eve the permitted opening hours of the premises are between 22:00 to 05:00 and licensable activities must cease at 04:00 on these days". The premises had a poor compliance history and had been given many chances over the years to comply. The premises was not capable of being run as a compliant venue which flew in the face of the prevention of crime and disorder licensing objective.

A similar serious incident had occurred after licensed hours in 2019 which had left a man in an induced coma. This resulted in the Police submitting a summary review of the premises licence. On that occasion, the licensing sub-committee suspended the

premises licence for three months, Mr Doe was prohibited from playing any part in the day-to-day management of the premises and the licence conditions were modified. The sub-committee had been lenient in 2019; the license holder had told members that the 2019 incident had been a one-off and did not justify the revocation of the licence. The 2019 incident was clearly not a one-off. The incident in the early hours of 2 January 2024 had taken place in a similar fashion and the sub-committee could not treat the breach as minor.

The police informed the sub-committee that as a result of their investigation into the incident on 2 January 2024, additional breaches of licence conditions had transpired, demonstrating wider non-compliance:

- i. CCTV footage could not be found following a flood on 17 December at the Kent Restaurant and Lounge. Police were only able to access part of CCTV as there was a missing camera and what was provided was grainy, poor quality, and incorrectly timestamped.
- ii. Males had been seen (on the CCTV) wearing hats and hoods which is a breach of condition 373 "That customers shall not be permitted to wear hats or hoods whilst inside the venue".
- iii. The alleged perpetrator of the assault on 2 January 2024 had also not been registered on the ID scanner in breach of condition 342 which had been accepted by the venue.
- iv. Due to financial constraints, the venue had not completed training yet and had refresher training completed at speed in the previous seven days. This included "staff complete licensing SAVI training last year". SAVI is an accreditation; it does not supply training. Enquiries made by the police, found that the venue had been historically accredited, but this had lapsed in August 2022. The premises stated that there was approximately 10 staff and that they had focussed on essential training.

The licensing sub-committee heard from licensing as a responsible authority who outlined the premises licence history and also sought a revocation of the premises licence.

The licensing sub-committee then heard from the representative for the premises who advised that it was too simplistic for the police to state that the incident would not have occurred if the premises had been closed. The incident may have occurred if a TEN was in operation or on a night when the venue was operating under the premises licence.

Regarding the incidents, the alleged suspect knew the victim in his private capacity and at the time was an off-duty doorman. The alleged assault had taken place in a separate location; accessible only to the off-duty doorman through his knowledge of the premises. The representative for the premises asserted that the incident could not have been foreseen.

When the venue was under operation as MyTribe, the venue had a proven history of violence; this was not the case now. The Police no longer regarded Club 701 as a

venue blighted with crime and disorder. The trigger incident in 2019 (that was subject to the previous expedited review) was an assault and the DPS was not effective and did not support the premises licence conditions. Furthermore, since 2019 it was a condition that Mr Doe, who was present on the day of the assault in 2019, not take part in direct day to day affairs, which he had not. In light of this, the sub-committee were invited to disregard the 2019 incident and matters raised up to 2019 had been dealt with by the licensing sub-committee at that time.

When asked about violent incidents since 2019, the DPS accepted that there had been some minor incidents, but the police had been informed of them each time and had been offered the relevant CCTV footage. The venue had always co-operated with the police and by way of example, when the police advised of the potential gang activity on 3 January 2024, the DPS voluntarily did not open. The police stated that they had been aware of nine incidents and that reports had been made by both the DPS and victims. The representative for the premises added that seven of the nine incidents resulted in no further action being taken and two were on-going. It was also made clear that the incident of 2 January took place in the adjoining Kent Restaurant and Lounge, not Club 701. The DPS was responsible only for Club 701 and not Kent Restaurant and Lounge.

Under the new DPS, the location had had a much needed revamp. New strict rules had been introduced as to how the venue was policed, such as the number of door staff. Under condition 841, six SIA door staff were required, but the new DPS had introduce eight to ten door staff on average.

The CCTV time lag had been explained to the police when the footage was provided to them. It was a minor issue that required the premises to call an IT engineer to sort out, but the police required the recordings before it could be addressed. The police had been provided with all the information needed alongside the CCTV recordings. Regarding the error with one of the CCTV cameras not being included on the USB, the police had been offered extensive opportunities to view the CCTV in situ and a further copy was supplied later.

The IT engineer was asked why the police would have said the quality wasn't good, the CCTV footage was not time stamped, some was too "grainy" or set at the wrong speed and some not time stamped, but the IT engineer was unable to explain and stated that it could be a network issue. Regardless, the DPS confirmed that the CCTV was now up to specification.

With regard to non-compliance with the ID scanner in condition 342, the subcommittee were advised that while the exact wording had not been complied with, the requirements had been. Staff were all checked in via a written record. Moving forward, the venue said door staff would go through the ID scanner and also register in the written record.

In discussions, the police advised members that they had not received the log of staff on duty for the 1-2 January and that it was the first time they had heard that the alleged perpetrator of the assault was off duty that night. The venue stated that he attended the venue for a night out as he often did. Because he was not staff that night, the representative for the premises said he would not have required to go through the ID scanner in any event. It was confirmed that he didn't because staff knew him, but acknowledged that this was a mistake.

The police stated that people were in the venue with hoodies and hats, but the subcommittee were reminded that it was cold, it was a January night. Customers had been told to remove the offending items prior to going through the ID scanner. The police may have cited that customers wearing hoodies/hats as an example of a breach of conditions, but it was something that could be explained.

The police stated that the CCTV showed that customers were wearing hats/hoodies on the dance floor. However, because there was no time stamp on the CCTV, officers could not link those customers with the hats/hoodies with other cameras, so it couldn't be established who came into the premises' foyer wearing them and who took them off for the ID scanner and then put them back on later. Regardless, condition 373 of the premises licence provided: "Customers will not be permitted to wear hats or hoods while in the venue". Under the premises licence, the foyer was within the premises and therefore none should be worn there in any event.

The representative for the premises said that there had been 13 TENs in 2023, none of which had been objected to; so there was no reason to assume a TEN for the 2 January would be an issue. If a TEN had been submitted there was no reason it would have been objected to yet the incident may have occurred regardless. The lack of TEN was an honest mistake. The DPS assumed that a TEN wasn't needed, it was a national holiday and he believed that one was not required.

The DPS accepted that he couldn't do everything and a named member of staff ordinarily submitted on the DPS' behalf. The DPS accepted that the oversight of the TEN was his responsibility, but stressed to the sub-committee that he turned the venue around and achieved a lot of positives since he had taken over the DPS role. Ultimately, Mr Doe accepted Club 701 was his business and it was he who had to take responsibility for the lack of a TEN.

Concerning the delayed payment of the license fee, it transpired that the licensing authority had the incorrect email address and unfortunately, post was being sent to the church rather than Club 701 and the church were returning it. As soon as the premises realised the non-payment of the licence fee, it was rectified immediately.

The police had advised the sub-committee that there had been "numerous complaints from residents". This was a misleading statement. There had been complaints from residents, but this was prior to the 2019 change in management. Since that time, there had been virtually no such complaints.

This was an application made by the Metropolitan Police Service for the review of the premises licence issued in respect of the premises known as Club 701, Basement and Ground Floors, 516 Old Kent Road, London SE1 5BA.

The licensing sub-committee's role in the review application is to look at the venue's past operation and determine whether the venue was safe to reopen and whether the venue is capable of promoting the licensing objectives. It is not for the sub-committee to determine whether the incident that triggered the summary review on 2 January 2024 did or did not occur. The sub-committee is also mindful of the

sensitivity of the incident alleged to have taken place and this decision should not be taken to be determinative of the police criminal investigation.

Having heard the submissions from the police, licensing as a responsible authority, the premises and having considered all of the written representations this subcommittee found:

- 1. The venue previously operated under previous management as MyTribe and had its premises licence revoked.
- 2. In February 2016, a premises licence was issued in respect of the premises to Erico Entertainment Limited.
- Licensing induction meetings took place with the premises on 8 July 2016, 26 November 2016, 11 June 2019. The purposes of the induction meetings is to explain the terms and conditions of the premises licence.
- 4. Closure Notices had been issued by the Police under section 19 of the Criminal Justice and Police Act 2001 on 13 August 2016, 10 September 2016, 23 October 2016 as a result of breaches of licence conditions.
- 5. Following licensing inspections, breaches of licence conditions were identified on the 2 September 2017 and 11 November 2017.
- 6. On 5 November 2019 an application for a summary review was made following a serious incident. At the final licensing sub-committee hearing on 28 November 2019, the premises licence was suspended for three months, the DPS was removed and licence modified with conditions, amongst which Eric Doe was to have no operational involvement in the premises.
- 7. On the night of 1-2 January 2024:
  - i. The suspect of the assault had not been registered through the ID scanner in breach of condition 342. The premises accepted that it had not been compliant.
  - ii. Males had been seen on CCTV wearing hats/hoods in breach of condition 373. This was accepted in part by the premises.
  - iii. The CCTV was inadequate in that CCTV footage could not be found (following a flood on 17 December at the Kent Restaurant and Lounge), there was a time lag on the CCTV, the footage was not time stamped, the quality of it was of no evidential value and the CCTV provided was missing footage from one camera. This was in breach of conditions 288, 340 and 343. Again, this was partially accepted by the premises.
  - iv. The premises also accepted that as of the 1-2 January 2024 was not up to date with its staff training, in part due to financial pressure brought by the pandemic. Although the sub-committee recognised

the impact the pandemic had on the hospitality industry, this was a breach of condition 843.

- v. The venue operated with no authorisation in place (whether under the premises licence or under a TENs).
- vi. The premises did not pay their annual license payment therefore, the premises licence was effectively suspended. The venue continued to operate regardless.
- vii. On 17 January 2024, the Metropolitan Police applied for a summary review of the premises licence relating to Club 701 under section 53A of the Licensing Act 2003. The application was accompanied by a certificate signed by a Superintendent who expressed they were of the opinion that the premises is associated with serious crime and/or serious disorder.
- viii. A remote interim steps hearing was held on 19 January 2024 to consider whether it was necessary to impose interim steps pending the full determination of that review application. Having heard representations made on behalf of both the Metropolitan Police and the Premises Licence Holder, the sub-committee determined it was necessary to suspend the premises licence until the main review hearing which took place on 8 February 2024.
- ix. The venue were used to applying for TENs and they had not exceeded its annual TENs allowance. The sub-committee found the absence of a TEN was a deliberate act of avoidance.

The incident in the early hours of 2 January may not have been foreseen, but its occurrence resulted in the discovery of breaches (of licence conditions). Attempts were made to explain the breaches, however, the sub-committee were not impressed with the explanations provided. The breaches are not "minor" and cumulatively could have a detrimental effect on the police investigation.

The police referred to the breaches as akin to the culture of non-compliance that led to incidents in 2019; the sub-committee are duty bound to consider. Compliance with licence conditions is not optional.

Under Southwark's statement of licensing policy 2021- 2026 the premises is located in a residential area and (with the exception of hotels), the appropriate closing time for all drinking establishments in this area is recommended as appropriate within this area as 23:00 daily.

A significant number of licence breaches have taken place at this premises over a considerable period of time. The breaches in 2019 replicate those in 2024. Paragraph 4.97 of the Section 182 guidance provides:

".....the management committee will collectively be responsible for ensuring compliance with licence conditions and the law".

There have been issues at the premises since well before 2019. The premises licence holder was given opportunities to rectify those issues in 2019, yet the same issues and licence breaches remain five years after the previous review brought by the Police. The venue has been given ample opportunity to rectify the recurring issues, but it either has been unable or unwilling to do. Its compliance has been reactive, rather than proactive which does not promote the licensing objectives.

Both the police and licensing as a responsible authority have given the premises many chances to operate in compliance with the premises licence. Neither have confidence in the management of the venue and are of the view that it is only a matter of time before another serious incident will occur, if the premises licence is modified.

The options available to this sub-committee are:

## i. Take no action

The licensing sub-committee have found a significant number of breaches have taken place and taking no action is not an option.

# ii. Modify the conditions of the licence by altering, omitting or adding any conditions

The premises licence already contains extensive conditions. The representative for the premises suggested modifications of the licence, which included conditioning the operational door between the venue and the Kent Lounge being locked (save for when the Kent Lounge is operational), hourly checks on all members of staff to ensure they are in post and performing their duties and All front of house staff attending Southwark's VAWG training. The licensing authority were also informed that the venue would establish a PO Box and provided an email address.

The premises has been in breach of its licence conditions on a number of occasions and the sub-committee were not satisfied that the addition of further conditions would be complied with given that the premises were unable to comply with the conditions that already exists on its licence.

## iii. Exclude a licensable activity

The only activity that could be excluded from the licence would be the sale of alcohol. This would be tantamount to a revocation of the licence.

## iv. Remove the designated premises supervisor

The licensing sub-committee did consider removing the DPS. However, the subcommittee concluded that in order for there to be a material change in Club 701, there needed to be a complete overhaul of senior management of the venue.

# v. Suspend the licence

With the specifics of this case, a suspension of the licence was considered punitive only and this sub-committee took the view that this was not an appropriate course of action given all the circumstances.

## vi. Revoke the licence

Paragraph 11.10 of the Section 182 guidance provides "Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review. Co-operation at a local level in promoting the licensing objectives should be encouraged and reviews should not be used to undermine this cooperation.

Paragraph 11.20 of the Section 182 Guidance provides:

"In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns that the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than an appropriate and proportionate response to address the causes of concern that instigated the review."

It is fundamental to the operation of a well-run venue that it has the proper senior management in place who understand their roles and responsibilities. It is quite apparent that this is not the case at Club 701. This sub-committee is not satisfied that the venue has the senior management that have adequately addressed the reasons for their failings following the alleged incident on 2 January 2024. This licensing sub-committee is also not satisfied that any further measures could be put in place to ensure future compliance that would promote the licensing objectives, in particular, the prevention of crime and disorder licensing objective.

In reaching this decision the sub-committee had regard to all the relevant considerations, its equality duties and the four licensing objectives and considered that this decision was appropriate and proportionate

# 3. Appeal rights

This decision is open to appeal by either:

- a) The applicant for the review
- b) The premises licence holder
- c) Any other person who made relevant representations in relation to the application

Such appeal must be commenced by notice of appeal given by the appellant to the District Judge's Clerk for the Magistrates' Court for the area within the period of 21

days beginning with the day on which the appellant was notified by this licensing authority of the decision.

This decision does not have effect until either

- a) The end of the period for appealing against this decision; or
- b) In the event of any notice of appeal being given, until the appeal is disposed of.

# 4. Review of interim steps pending appeal

At the conclusion of the review hearing the licensing sub-committee reviewed the interim steps to determine which interim steps were appropriate for the promotion of the licensing objectives, pursuant to section 53D of the Licensing Act 2003. The sub-committee concluded that these interim steps were appropriate: that the premises licence be suspended.

The licensing sub-committee were satisfied that these interim steps are appropriate and proportionate to promote the licensing objectives to modify the interim steps, as detailed above.

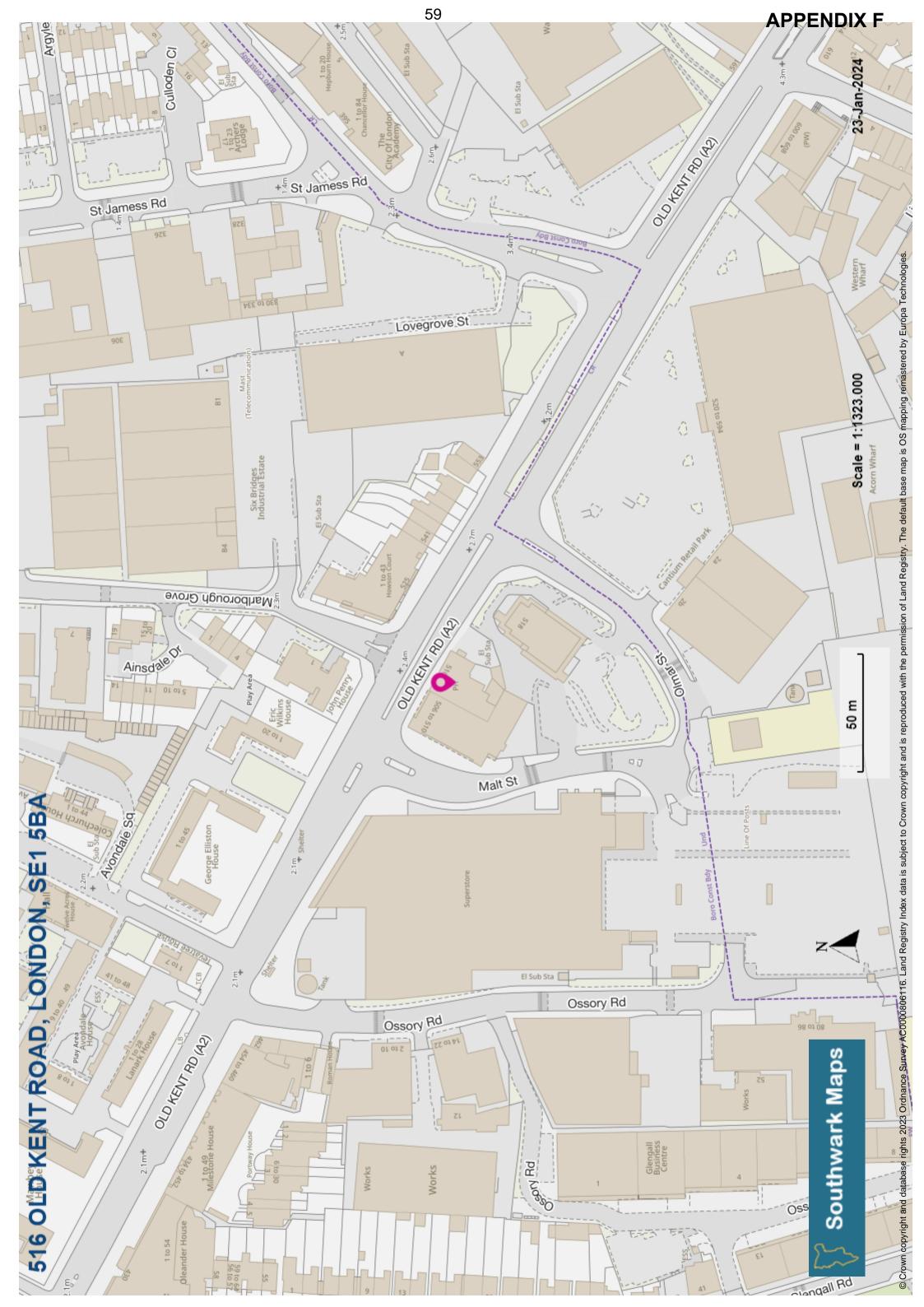
The interim steps are open to appeal by:

- a) The chief officer of police for the police area in which the premises is situated; or
- b) The holder of the premises licence

Such appeal must be commenced by notice of appeal given by the appellant to the justices' clerk for the Magistrates Court for the area within the period of 21 days beginning with the day on which the appellant was notified by this licensing authority of the decision.

Issued by the Constitutional Team on behalf of the Assistant Chief Executive – Governance and Assurance.

Date: 20 February 2024



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